The Second War for Independence and the Upsurge of Nationalism

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# 1812-1824

The American continents . . . are henceforth not to be considered as subjects for future colonization by any European powers.

PRESIDENT JAMES MONROE, DECEMBER 2, 1823

The War of 1812, largely because of widespread disunity, ranks as one of America's worst-fought wars. There was no burning national anger, as there had been in 1807 following the *Chesapeake* outrage. The supreme lesson of the conflict was the folly of leading a divided and apathetic people into war. And yet, despite the unimpressive military outcome and even less decisive negotiated peace, Americans came out of the war with a renewed sense of nationhood. For the next dozen years, an awakened spirit of nationalism would inspire activities ranging from protecting manufacturing to building roads to defending the authority of the federal government over the states.

### **On to Canada over Land and Lakes**

On the eve of the War of 1812, the regular army was ill-trained, ill-disciplined, and widely scattered. It had to be supplemented by the even more poorly trained militia, who were sometimes distinguished by their speed of foot in leaving the battlefield. Some of the ranking generals were semisenile heirlooms from the Revolutionary War, rusting on their laurels and lacking in vigor and vision.

The offensive strategy against Canada was especially poorly conceived. Had the Americans captured Montreal, the center of population and



The Three U.S. Invasions of 1812



Campaigns of 1813

transportation, everything to the west might have died, just as the leaves of a tree wither when the trunk is girdled. But instead of laying ax to the trunk, the Americans frittered away their strength in the three-pronged invasion of 1812. The trio of invading forces that set out from Detroit, Niagara, and Lake Champlain were all beaten back shortly after they had crossed the Canadian border.

By contrast, the British and Canadians displayed energy from the outset. Early in the war, they captured the American fort of Michilimackinac, which commanded the upper Great Lakes and the Indian-inhabited area to the south and west. Their brilliant defensive operations were led by the inspired British general Isaac Brock and assisted (in the American camp) by "General Mud" and "General Confusion."

When several American land invasions of Canada were again hurled back in 1813, Americans looked for success on water. Man for man and ship for ship, the American navy did much better than the army. In comparison to British ships, American craft on the whole were more skillfully handled, had better gunners, and were manned by non-pressgang crews who were burning to avenge numerous indignities. Similarly, the American frigates, notably the *Constitution* ("Old Ironsides"), had thicker sides, heavier firepower, and larger crews, of which one sailor in six was a free black.

Control of the Great Lakes was vital, and an energetic American naval officer, Oliver Hazard Perry, managed to build a fleet of green-timbered ships on the shores of Lake Erie, manned by even greener seamen. When he captured a British fleet in a furious engagement on the lake, he reported to his superior, "We have met the enemy and they are ours." Perry's victory and his slogan infused new life into the drooping American cause. Forced to withdraw from Detroit and Fort Malden, the retreating redcoats were overtaken by General Harrison's army and beaten at the Battle of the Thames in October 1813.

Despite these successes, the Americans by late 1814, far from invading Canada, were grimly defending their own soil against the invading British. In Europe the diversionary power of Napoleon was destroyed in mid-1814, and the dangerous despot was exiled to the Mediterranean isle of Elba. The United States, which had so brashly provoked war behind the protective skirts of Napoleon, was now left to face the music alone. Thousands of victorious veteran redcoats began to pour into Canada from the Continent.

Assembling some ten thousand crack troops, the British prepared in 1814 for a crushing blow into New York along the familiar lake-river route. In the absence of roads, the invader was forced to bring supplies over the Lake Champlain waterway. A weaker American fleet, commanded by the thirtyyear-old Thomas Macdonough, challenged the British. The ensuing battle was desperately fought near Plattsburgh on September 11, 1814, on floating slaughterhouses. The American flagship at one

point was in grave trouble. But Macdonough, unexpectedly turning his ship about with cables, confronted the enemy with a fresh broadside and snatched victory from the fangs of defeat.

The results of this heroic naval battle were momentous. The invading British army was forced to retreat. Macdonough thus saved at least upper New York from conquest, New England from further disaffection, and the Union from possible dissolution. He also profoundly affected the concurrent negotiations of the Anglo-American peace treaty in Europe.

### Washington Burned and New Orleans Defended

A second formidable British force, numbering about four thousand, landed in the Chesapeake Bay area in August 1814. Advancing rapidly on Washington, it easily dispersed some six thousand panicky militia at Bladensburg ("the Bladensburg races"). The invaders then entered the capital and set fire to most of the public buildings, including the Capitol and the White House. But while Washington burned, the Americans at Baltimore held firm. The British fleet hammered Fort McHenry with their cannon but could not capture the city. Francis Scott Key, a detained American anxiously watching the bombardment from a British ship, was inspired by the doughty defenders to write the words of "The Star-Spangled Banner." Set to the tune of a saucy English tavern refrain, the song quickly attained popularity.

Andrew Jackson (1767–1845) appealed to the governor of Louisiana for help recruiting free blacks to defend New Orleans in 1814:

"The free men of colour in [your] city are inured to the Southern climate and would make excellent Soldiers. . . . They must be for or against us—distrust them, and you make them your enemies, place confidence in them, and you engage them by every dear and honorable tie to the interest of the country, who extends to them equal rights and [privileges] with white men."

A third British blow of 1814, aimed at New Orleans, menaced the entire Mississippi Valley. Gaunt and hawk-faced Andrew Jackson, fresh from crushing the southwest Indians at the Battle of Horseshoe Bend, was placed in command (see map, p. 252). His hodgepodge force consisted of seven thousand sailors, regulars, pirates, and Frenchmen, as well as militiamen from Louisiana, Kentucky, and Tennessee. Among the defenders were two Louisiana regiments of free black volunteers, numbering about four hundred men. The Americans threw up their entrenchment, and in the words of a popular song,

Behind it stood our little force— None wished it to be greater; For ev'ry man was half a horse, And half an alligator.

The overconfident British, numbering some eight thousand battle-seasoned veterans, blundered badly. They made the mistake of launching a frontal assault, on January 8, 1815, on the entrenched American riflemen and cannoneers. The attackers suffered the most devastating defeat of the entire war, losing over two thousand, killed and wounded, in half an hour, as compared with some seventy for the Americans. It was an astonishing victory for Jackson and his men.

News of the victory struck the country "like a clap of thunder," according to one contemporary. Andrew Jackson became a national hero as poets and politicians lined up to sing the praises of the defenders of New Orleans. It hardly mattered when word arrived that a peace treaty had been signed at Ghent, Belgium, ending the war two weeks before the battle. The United States had fought for honor as much as material gain. The Battle of New Orleans restored that honor, at least in American eyes, and unleashed a wave of nationalism and self-confidence.

Its wrath aroused, the Royal Navy had finally retaliated by throwing a ruinous naval blockade along America's coast and by landing raiding parties almost at will. American economic life, including fishing, was crippled. Customs revenues were choked off, and near the end of the war, the bankrupt Treasury was unable to meet its maturing obligations.

### The Treaty of Ghent

Tsar Alexander I of Russia, feeling hard-pressed by Napoleon's army and not wanting his British ally to fritter away its strength in America, proposed mediation between the clashing Anglo-Saxon cousins in

Smarting from wounded pride on the sea, the London Times (December 30, 1814) urged chastisement for Americans:

"The people—naturally vain, boastful, and insolent—have been filled with an absolute contempt for our maritime power, and a furious eagerness to beat down our maritime pretensions. Those passions, which have been inflamed by success, could only have been cooled by what in vulgar and emphatic language has been termed 'a sound flogging.'"



**Presidential Election of 1812 (with electoral vote by state)** The Federalists showed impressive strength in the North, and their presidential candidate, DeWitt Clinton, the future "Father of the Erie Canal," almost won. If the 25 electoral votes of Pennsylvania had gone to the New Yorker, he would have won, 114 to 103.

1812. The tsar's feeler eventually set in motion the machinery that brought five American peacemakers to the quaint Belgian city of Ghent in 1814. The bickering group was headed by early-rising, puritanical John Quincy Adams, son of John Adams, who deplored the late-hour card playing of his high-living colleague Henry Clay.

Confident after their military successes, the British envoys made sweeping demands for a neutralized Indian buffer state in the Great Lakes region, control of the Great Lakes, and a substantial part of conquered Maine. The Americans flatly rejected these terms, and the talks appeared stalemated. But news of British reverses in upper New York and at Baltimore, and increasing war-weariness in Britain, made London more willing to compromise. Preoccupied with redrafting Napoleon's map of Europe at the Congress of Vienna and eyeing still-dangerous France, the British lion resigned itself to licking its wounds.

The Treaty of Ghent, signed on Christmas Eve in 1814, was essentially an armistice. Both sides simply

agreed to stop fighting and to restore conquered territory. No mention was made of those grievances for which America had ostensibly fought: the Indian menace, search and seizure, Orders in Council, impressment, and confiscations. These discreet omissions have often been cited as further evidence of the insincerity of the war hawks. Rather, they are proof that the Americans had not managed to defeat the British. With neither side able to impose its will, the treaty negotiations—like the war itself ended as a virtual draw. Relieved Americans boasted "Not One Inch of Territory Ceded or Lost"—a phrase that contrasted strangely with the "On to Canada" rallying cry of the war's outset.

### Federalist Grievances and the Hartford Convention

Defiant New England remained a problem. It prospered during the conflict, owing largely to illicit trade with the enemy in Canada and to the absence of a British blockade until 1814. But the embittered opposition of the Federalists to the war continued unabated.

As the war dragged on, New England extremists became more vocal. A small minority of them proposed secession from the Union, or at least a separate peace with Britain. Ugly rumors were afloat about "Blue Light" Federalists—treacherous New Englanders who supposedly flashed lanterns on the shore so that blockading British cruisers would be alerted to the attempted escape of American ships.

The most spectacular manifestation of Federalist discontent was the ill-omened Hartford Convention. Late in 1814, when the capture of New Orleans seemed imminent, Massachusetts issued a call for a convention at Hartford, Connecticut. The states of Massachusetts, Connecticut, and Rhode Island dispatched full delegations; neighboring New Hampshire and Vermont sent partial representation. This group of prominent men, twenty-six in all, met in complete secrecy for about three weeks—December 15, 1814, to January 5, 1815—to discuss their grievances and to seek redress for their wrongs.

In truth, the Hartford Convention was actually less radical than the alarmists supposed. Though a minority of delegates gave vent to wild talk of secession, the convention's final report was quite moderate. It demanded, financial assistance from Washington to compensate for lost trade and proposed constitutional amendments requiring a twothirds vote in Congress before an embargo could be imposed, new states admitted, or war declared. Most of the demands reflected Federalist fears that a once-proud New England was falling subservient to an agrarian South and West. Delegates sought to abolish the three-fifths clause in the Constitution (which allowed the South to count a portion of its slaves in calculating proportional representation), to limit presidents to a single term, and to prohibit the election of two successive presidents from the same state. This last clause was aimed at the muchresented "Virginia Dynasty"-by 1814 a Virginian had been president for all but four years in the Republic's quarter-century of life.

Three special envoys from Massachusetts carried these demands to the burned-out capital of Washington. The trio arrived just in time to be overwhelmed by the glorious news from New Orleans, followed by that from Ghent. As the rest of the nation congratulated itself on a glorious victory, New England's wartime complaints seemed petty at best and treasonous at worst. Pursued by the sneers and jeers of the press, the envoys sank away in disgrace and into obscurity.

The Hartford resolutions, as it turned out, were the death dirge of the Federalist party. In 1816 the Federalists nominated their last presidential candidate. He was handily trounced by James Monroe, yet another Virginian.

Federalist doctrines of disunity, which long survived the party, blazed a fateful trail. Until 1815 there was far more talk of nullification and secession in New England than in any other section, including the South. The outright flouting of the Jeffersonian embargo and the later crippling of the war effort were the two most damaging acts of nullification in America prior to the events leading to the Civil War.

### The Second War for American Independence

The War of 1812 was a small war, involving about 6,000 Americans killed or wounded. It was but a footnote to the mighty European conflagration. In 1812, when Napoleon invaded Russia with about 500,000 men, Madison tried to invade Canada with about 5,000 men. But if the American conflict was globally unimportant, it had huge consequences for the United States.

The Republic had shown that it would resist, sword in hand, what it regarded as grievous wrongs. Other nations developed a new respect for America's fighting prowess. Naval officers like Perry and Macdonough were the most effective type of negotiators; the hot breath of their broadsides spoke the most eloquent diplomatic language. America's emissaries abroad were henceforth treated with less

The War of 1812 won a new respect for America among many Britons. Michael Scott, a young lieutenant in the British navy, wrote,

"I don't like Americans; I never did, and never shall like them. . . . I have no wish to eat with them, drink with them, deal with, or consort with them in any way; but let me tell the whole truth, *nor* fight with them, were it not for the laurels to be acquired, by overcoming an enemy so brave, determined, and alert, and in every way so worthy of one's steel, as they have always proved." scorn. In a diplomatic sense, if not in a military sense, the conflict could be called the Second War for American Independence.

A new nation, moreover, was welded in the fiery furnace of armed conflict. Sectionalism, now identified with discredited New England Federalists, was dealt a black eye. The painful events of the war glaringly revealed, as perhaps nothing else could have done, the folly of sectional disunity. In a sense the most conspicuous casualty of the war was the Federalist party.

War heroes emerged, especially the two Indianfighters Andrew Jackson and William Henry Harrison. Both of them were to become president. Left in the lurch by their British friends at Ghent, the Indians were forced to make such terms as they could. They reluctantly consented, in a series of treaties, to relinquish vast areas of forested land north of the Ohio River.

Manufacturing prospered behind the fiery wooden wall of the British blockade. In an economic sense, as well as in a diplomatic sense, the War of 1812 may be regarded as the Second War for American Independence. The industries that were thus stimulated by the fighting rendered America less dependent on Europe's workshops.

Canadian patriotism and nationalism also received a powerful stimulus from the clash. Many Canadians felt betrayed by the Treaty of Ghent. They were especially aggrieved by the failure to secure an Indian buffer state or even mastery of the Great Lakes. Canadians fully expected the frustrated Yankees to return, and for a time the Americans and British engaged in a floating arms race on the Great Lakes. But in 1817 the Rush-Bagot agreement between Britain and the United States severely limited naval armament on the lakes. Better relations brought the last border fortifications down in the 1870s, with the happy result that the United States and Canada came to share the world's longest unfortified boundary—5,527 miles long.

After Napoleon's final defeat at Waterloo in 1815, Europe slumped into a peace of exhaustion. Deposed monarchs returned to battered thrones, as the Old World took the rutted road back to conservatism, illiberalism, and reaction. But the American people were largely unaffected by these European developments. Turning their backs on the Old World, they faced resolutely toward the untamed West—and toward the task of building their democracy.

### Nascent Nationalism

The most impressive by-product of the War of 1812 was a heightened nationalism—the spirit of nationconsciousness or national oneness. America may not have fought the war as one nation, but it emerged as one nation.

The changed mood even manifested itself in the birth of a distinctively national literature. Washington Irving and James Fenimore Cooper attained international recognition in the 1820s, significantly as the nation's first writers of importance to use American scenes and themes. School textbooks, often British in an earlier era, were now being written by Americans for Americans. In the world of magazines, the highly intellectual *North American Review* began publication in 1815—the year of the triumph at New Orleans. Even American painters increasingly celebrated their native landscapes on their canvases.

A fresh nationalistic spirit could be recognized in many other areas as well. The rising tide of nation-consciousness even touched finance. A revived Bank of the United States was voted by Congress in 1816. A more handsome national capital began to rise from the ashes of Washington. The army was expanded to ten thousand men. The navy further covered itself with glory in 1815 when it administered a thorough beating to the piratical plunderers of North Africa. Stephen Decatur, naval hero of the War of 1812 and of the Barbary Coast expeditions, pungently captured the country's nationalist mood in a famous toast made on his return from the Mediterranean campaigns: "Our country! In her intercourse with foreign nations may she always be in the right; but our country, right or wrong!"

### "The American System"

Nationalism likewise manifested itself in manufacturing. Patriotic Americans took pride in the factories that had recently mushroomed forth, largely as a result of the self-imposed embargoes and the war.

When hostilities ended in 1815, British competitors undertook to recover lost ground. They began to dump the contents of their bulging warehouses on the United States, often cutting their

prices below cost in an effort to strangle the American war-baby factories in the cradle. The infant industries bawled lustily for protection. To many red-blooded Americans, it seemed as though the British, having failed to crush Yankee fighters on the battlefield, were now seeking to crush Yankee factories in the marketplace.

A nationalist Congress, out-Federalizing the old Federalists, responded by passing the path-breaking Tariff of 1816—the first tariff in American history instituted primarily for protection, not revenue. Its rates—roughly 20 to 25 percent on the value of dutiable imports—were not high enough to provide completely adequate safeguards, but the law was a bold beginning. A strongly protective trend was started that stimulated the appetites of the protected for more protection.

Nationalism was further highlighted by a grandiose plan of Henry Clay for developing a profitable home market. Still radiating the nationalism of war-hawk days, he threw himself behind an elaborate scheme known by 1824 as the American System. This system had three main parts. It began with a strong banking system, which would provide easy and abundant credit. Clay also advocated a protective tariff, behind which eastern manufacturing would flourish. Revenues gushing from the tariff would provide funds for the third component of the American system—a network of roads and canals, especially in the burgeoning Ohio Valley. Through these new arteries of transportation would flow foodstuffs and raw materials from the South and West to the North and East. In exchange, a stream of manufactured goods would flow in the return direction, knitting the country together economically and politically.

Persistent and eloquent demands by Henry Clay and others for better transportation struck a responsive chord with the public. The recent attempts to invade Canada had all failed partly because of oath-provoking roads—or no roads at all. People who have dug wagons out of hub-deep mud do not quickly forget their blisters and backaches. An outcry for better transportation, rising important problems, choked on the idea of direct federal support of intrastate internal improvements. New England, in particular, strongly opposed federally constructed roads and canals, because such outlets would further drain away population and create competing states beyond the mountains.

### **The So-Called Era of Good Feelings**

James Monroe—six feet tall, somewhat stooped, courtly, and mild-mannered—was nominated for the presidency in 1816 by the Republicans. They thus undertook to continue the so-called Virginia dynasty of Washington, Jefferson, and Madison. The

most noisily in the road-poor West, was one of the most striking aspects of the nationalism inspired by the War of 1812.

But attempts to secure federal funding for roads and canals stumbled on Republican constitutional scruples. Congress voted in 1817 to distribute \$1.5 million to the states for internal improvements. But President Madison sternly vetoed this handout measure as unconstitutional. The individual states were thus forced to venture ahead with construction programs of their own, including the Erie Canal, triumphantly completed by New York in 1825. Jeffersonian Republicans, who had gulped down Hamiltonian loose constructionism on other Boston's Columbian Centinel was not the only newspaper to regard President Monroe's early months as the Era of Good Feelings. Washington's National Intelligencer observed in July 1817,

"Never before, perhaps, since the institution of civil government, did the same harmony, the same absence of party spirit, the same national feeling, pervade a community. The result is too consoling to dispute too nicely about the cause."

fading Federalists ran a candidate for the last time in their checkered history, and he was crushed by 183 electoral votes to 34. The vanquished Federalist party was gasping its dying breaths, leaving the field to the triumphant Republicans and one-party rule.

In James Monroe, the man and the times auspiciously met. As the last president to wear an old-style cocked hat, he straddled two generations: the bygone age of the Founding Fathers and the emergent age of nationalism. Never brilliant, and perhaps not great, the serene Virginian with gray-blue eyes was in intellect and personal force the least distinguished of the first eight presidents. But the times called for sober administration, not dashing heroics. And Monroe was an experienced, levelheaded executive, with an ear-to-the-ground talent for interpreting popular rumblings.

Emerging nationalism was further cemented by a goodwill tour Monroe undertook early in 1817, ostensibly to inspect military defenses. He pushed northward deep into New England and then westward to Detroit, viewing en route Niagara Falls. Even in Federalist New England, "the enemy's country," he received a heartwarming welcome; a Boston newspaper was so far carried away as to announce that an "Era of Good Feelings" had been ushered in. This happy phrase has been commonly used since then to describe the administrations of Monroe.

The Era of Good Feelings, unfortunately, was something of a misnomer. Considerable tranquility and prosperity did in fact smile upon the early years of Monroe, but the period was a troubled one. The acute issues of the tariff, the bank, internal improvements, and the sale of public lands were being hotly contested. Sectionalism was crystallizing, and the conflict over slavery was beginning to raise its hideous head.

### The Panic of 1819 and the Curse of Hard Times

Much of the goodness went out of the good feelings in 1819, when a paralyzing economic panic descended. It brought deflation, depression, bankruptcies, bank failures, unemployment, soup kitchens, and overcrowded pesthouses known as debtors' prisons.

This was the first national financial panic since President Washington took office. Many factors contributed to the catastrophe of 1819, but looming large was overspeculation in frontier lands. The Bank of the United States, through its western branches, had become deeply involved in this popular type of outdoor gambling.

Financial paralysis from the panic, which lasted in some degree for several years, gave a rude setback to the nationalistic ardor. The West was especially hard hit. When the pinch came, the Bank of the United States forced the speculative ("wildcat") western banks to the wall and foreclosed mortgages on countless farms. All this was technically legal but politically unwise. In the eyes of the western debtor, the nationalist Bank of the United States soon became a kind of financial devil.

The panic of 1819 also created backwashes in the political and social world. The poorer classes the one-suspender men and their families—were severely strapped, and in their troubles was sown the seed of Jacksonian democracy. Hard times also directed attention to the inhumanity of imprisoning debtors. In extreme cases, often overplayed, mothers were torn from their infants for owing a few dollars. Mounting agitation against imprisonment for debt bore fruit in remedial legislation in an increasing number of states.

#### **Growing Pains of the West**

The onward march of the West continued; nine frontier states had joined the original thirteen between 1791 and 1819. With an eye to preserving the NorthSouth sectional balance, most of these commonwealths had been admitted alternately, free or slave. (See Admission of States in the Appendix.)

Why this explosive expansion? In part it was simply a continuation of the generations-old westward movement, which had been going on since early colonial days. In addition, the siren song of cheap land—"the Ohio fever"—had a special appeal to European immigrants. Eager newcomers from abroad were beginning to stream down the gangplanks in impressive numbers, especially after the war of boycotts and bullets. Land exhaustion in the older tobacco states, where the soil was "mined" rather than cultivated, likewise drove people westward. Glib speculators accepted small down payments, making it easier to buy new holdings.

The western boom was stimulated by additional developments. Acute economic distress during the embargo years turned many pinched faces toward the setting sun. The crushing of the Indians in the Northwest and South by Generals Harrison and Jackson pacified the frontier and opened up vast virgin tracts of land. The building of highways improved the land routes to the Ohio Valley. Noteworthy was the Cumberland Road, begun in 1811, which ran ultimately from western Maryland to Illinois. The use of the first steamboat on western waters, also in 1811, heralded a new era of upstream navigation.

But the West, despite the inflow of settlers, was still weak in population and influence. Not potent enough politically to make its voice heard, it was forced to ally itself with other sections. Thus strengthened, it demanded cheap acreage and partially achieved its goal in the Land Act of 1820, which authorized a buyer to purchase 80 virgin acres at a minimum of \$1.25 an acre in cash. The West also demanded cheap transportation and slowly got it, despite the constitutional qualms of the presidents and the hostility of easterners. Finally, the West demanded cheap money, issued by its own "wildcat" banks, and fought the powerful Bank of the United States to attain its goal (see "Makers of America: Settlers of the Old Northwest," pp. 248-249).

### **Slavery and the Sectional Balance**

Sectional tensions, involving rivalry between the slave South and the free North over control of the virgin West, were stunningly revealed in 1819. In that year the territory of Missouri knocked on the doors of Congress for admission as a slave state. This fertile and well-watered area contained sufficient population to warrant statehood. But the House of Representatives stymied the plans of the Missourians by passing the incendiary Tallmadge amendment. It stipulated that no more slaves should be brought into Missouri and also provided for the gradual emancipation of children born to slave parents already there. A roar of anger burst from slave-holding southerners. They were joined by many depression-cursed pioneers who favored unhampered expansion of the West and by many northerners, especially diehard Federalists, who were eager to use the issue to break the back of the "Virginia dynasty."

Southerners saw in the Tallmadge amendment, which they eventually managed to defeat in the Senate, an ominous threat to sectional balance. When the Constitution was adopted in 1788, the North and South were running neck and neck in wealth and population. But with every passing decade, the North was becoming wealthier and also more thickly settled—an advantage reflected in an increasing northern majority in the House of Representatives. Yet in the Senate, each state had two votes, regardless of size. With eleven states free and eleven slave, the southerners had maintained equality. They were therefore in a good position to thwart any northern effort to interfere with the expansion of slavery, and they did not want to lose this veto.

The future of the slave system caused southerners profound concern. Missouri was the first state entirely west of the Mississippi River to be carved out of the Louisiana Purchase, and the Missouri emancipation amendment might set a damaging precedent for all the rest of the area. Even more disquieting was another possibility. If Congress could abolish the "peculiar institution" in Missouri, might it not attempt to do likewise in the older states of the South? The wounds of the Constitutional Convention of 1787 were once more ripped open.

Burning moral questions also protruded, even though the main issue was political and economic balance. A small but growing group of antislavery agitators in the North seized the occasion to raise an outcry against the evils of slavery. They were determined that the plague of human bondage should not spread further into the virgin territories.

#### The Uneasy Missouri Compromise

Deadlock in Washington was at length broken in 1820 by the time-honored American solution of compromise—actually a bundle of three compromises. Courtly Henry Clay of Kentucky, gifted conciliator, played a leading role. Congress, despite abolitionist pleas, agreed to admit Missouri as a slave state. But at the same time, free-soil Maine, which until then had been a part of Massachusetts, was admitted as a separate state. The balance between North and South was thus kept at twelve states each and remained there for fifteen years. Although Missouri was permitted to retain slaves, all future bondage was prohibited in the remainder of the Louisiana Purchase north of the line of 36° 30'—the southern boundary of Missouri.

This horse-trading adjustment was politically evenhanded, though denounced by extremists on each side as a "dirty bargain." Both North and South yielded something; both gained something. The South won the prize of Missouri as an unrestricted slave state. The North won the concession that Congress could forbid slavery in the remaining territories. More gratifying to many northerners was the fact that the immense area north of 36° 30', except Missouri, was forever closed to the blight of slavery.



The Missouri Compromise and Slavery, 1820–1821 Note the 36° 30' line. In the 1780s Thomas Jefferson had written of slavery in America, "Indeed I tremble for my country when I reflect that God is just; that his justice cannot sleep forever; that . . . the Almighty has no attribute which can take side with us in such a contest." Now, at the time of the Missouri Compromise, Jefferson feared that his worst forebodings were coming to pass. "I considered it at once," he said of the Missouri question, "as the knell of the Union."

Yet the restriction on future slavery in the territories was not unduly offensive to the slaveowners, partly because the northern prairie land did not seem suited to slave labor. Even so, a majority of southern congressmen still voted against the compromise.

Neither North nor South was acutely displeased, although neither was completely happy. The Missouri Compromise lasted thirty-four years—a vital formative period in the life of the young Republic—and during that time it preserved the shaky compact of the states. Yet the embittered dispute over slavery heralded the future breakup of the Union. Ever after, the morality of the South's "peculiar institution" was an issue that could not be swept under the rug. The Missouri Compromise only ducked the question—it did not resolve it. Sooner or later, Thomas Jefferson predicted, it will "burst on us as a tornado."

The Missouri Compromise and the concurrent panic of 1819 should have dimmed the political star of President Monroe. Certainly both unhappy events had a dampening effect on the Era of Good Feelings. But smooth-spoken James Monroe was so popular, and the Federalist opposition so weak, that in the presidential election of 1820, he received every electoral vote except one. Unanimity was an honor reserved for George Washington. Monroe, as

While the debate over Missouri was raging, Thomas Jefferson (1743–1826) wrote to a correspondent,

"The Missouri question . . . is the most portentous one which ever yet threatened our Union. In the gloomiest moment of the revolutionary war I never had any apprehensions equal to what I feel from this source. . . . [The] question, like a firebell in the night, awakened and filled me with terror. . . . [With slavery] we have a wolf by the ears, and we can neither hold him nor safely let him go."

#### John Quincy Adams confided to his diary,

"I take it for granted that the present question is a mere preamble—a title-page to a great, tragic volume." it turned out, was the only president in American history to be reelected after a term in which a major financial panic began.

### John Marshall and Judicial Nationalism

The upsurging nationalism of the post-Ghent years, despite the ominous setbacks concerning slavery, was further reflected and reinforced by the Supreme Court. The high tribunal continued to be dominated by the tall, thin, and aggressive Chief Justice John Marshall. One group of his decisions-perhaps the most famous-bolstered the power of the federal government at the expense of the states. A notable case in this category was McCulloch v. Maryland (1819). The suit involved an attempt by the state of Maryland to destroy a branch of the Bank of the United States by imposing a tax on its notes. John Marshall, speaking for the Court, declared the bank constitutional by invoking the Hamiltonian doctrine of implied powers (see p. 195). At the same time, he strengthened federal authority and slapped at state infringements when he denied the right of Maryland to tax the bank. With ringing emphasis, he affirmed "that the power to tax involves the power to destroy" and "that a power to create implies a power to preserve."

Marshall's ruling in this case gave the doctrine of "loose construction" its most famous formulation. The Constitution, he said, derived from the consent of the people and thus permitted the government to act for their benefit. He further argued that the Constitution was "intended to endure for ages to come and, consequently, to be adapted to the various crises of human affairs." Finally, he declared, "Let the end be legitimate, let it be within the scope of the Constitution, and all means which are appropriate, which are plainly adapted to that end, which are not prohibited, but consist with the letter and spirit of the Constitution, are constitutional."

Two years later (1821) the case of *Cohens* v. *Virginia* gave Marshall one of his greatest opportunities to defend the federal power. The Cohens, found guilty by the Virginia courts of illegally selling lottery tickets, appealed to the highest tribunal. Virginia "won," in the sense that the conviction of the Cohens was upheld. But in fact Virginia and all the individual states lost, because Marshall resoundingly asserted the right of the Supreme Court to review the decisions of the state supreme courts in all questions involving powers of the federal government. The states' rights proponents were aghast.

Hardly less significant was the celebrated "steamboat case," *Gibbons* v. *Ogden* (1824). The suit grew out of an attempt by the state of New York to grant to a private concern a monopoly of waterborne commerce between New York and New Jersey. Marshall sternly reminded the upstart state that the Constitution conferred on Congress alone the control of interstate commerce (see Art. I, Sec. VIII, para. 3). He thus struck with one hand another blow at states' rights, while upholding with the other the sovereign powers of the federal government. Interstate streams were cleared of this judicial snag; the departed spirit of Hamilton may well have applauded.

## MAKERS OF AMERICA

### **Settlers of the Old Northwest**

The Old Northwest beckoned to settlers after the War of 1812. The withdrawal of the British protector weakened the Indians' grip on the territory. Then the transportation boom of the 1820s—steamboats on the Ohio, the National Highway stretching from Pennsylvania, the Erie Canal—opened broad arteries along which the westward movement flowed.

The first wave of newcomers came mainly from Kentucky, Tennessee, and the upland regions of Virginia and the Carolinas. Most migrants were roughhewn white farmers who had been pushed from good land to bad by an expanding plantation economy. Like Joseph Cress of North Carolina, they were relieved to relinquish "them old red filds" where you "get nothing," in return for acres of new soil that "is as black and rich you wold want it." Some settlers acquired land for the first time. John Palmer, whose family left Kentucky for Illinois in 1831, recalled his father telling him "of land so cheap that we could all be landholders, where men were all *equal.*" Migrants from the South settled mainly in the southern portions of Ohio, Indiana, and Illinois. As Palmer testified, the Old Northwest offered southern farmers an escape from the lowly social position they had endured as nonslaveholders in a slave society. Not that they objected to slavery or sympathized with blacks. Far from it: by enacting Black Codes in their new territories, they tried to prevent blacks from following them to paradise. They wanted their own democratic community, free of rich planters and African-Americans alike.

If southern "Butternuts," as these settlers were called, dominated settlement in the 1820s, the next decade brought Yankees from the Northeast. They were as land-starved as their southern counterparts. A growing population had gobbled up most of the good land east of the Appalachians. Yankee settlers came to the Old Northwest, especially to the northern parts of Ohio, Indiana, and Illinois, eager to make the region a profitable breadbasket for the Atlantic seaboard. Unlike Butternuts who wanted to quit forever the imposing framework of southern society, northerners hoped to re-create the world they had left behind.

Conflict soon emerged between Yankees and southerners. As self-sufficient farmers with little interest in producing for the market, the southerners viewed the northern newcomers as inhospitable, greedy, and excessively ambitious. "Yankee" became a term of reproach; a person who was cheated was said to have been "Yankeed." Northerners, in turn, viewed the southerners as uncivilized, a "coon dog and butcher knife tribe" with no interest in education, self-improvement, or agricultural innovation. Yankees, eager to tame both the land and its people, wanted to establish public schools and build roads, canals, and railroads-and they advocated taxes to fund such progress. Southerners opposed all these reforms, especially public schooling, which they regarded as an attempt to northernize their children.

Religion divided settlers as well. Northerners, typically Congregationalists and Presbyterians, wanted their ministers to be educated in seminaries. Southerners embraced the more revivalist Baptist and Methodist denominations. They preferred poor, humble preacher-farmers to professionally trained preachers whom they viewed as too distant from the Lord and the people. As the Baptist preacher Alexander Campbell put it, "The scheme of a learned priesthood . . . has long since proved itself to be a grand device to keep men in ignorance and bondage."

Not everyone, of course, fitted neatly into these molds. Abraham Lincoln, with roots in Kentucky,

came to adopt views more akin to those of the Yankees than the southerners, whereas his New England-born archrival, Stephen Douglas, carefully cultivated the Butternut vote for the Illinois Democratic party.

As the population swelled and the region acquired its own character, the stark contrasts between northerners and southerners started to fade. By the 1850s northerners dominated numerically, and they succeeded in establishing public schools and fashioning internal improvements. Railroads and Great Lakes shipping tied the region ever more tightly to the northeast. Yankees and southerners sometimes allied as new kinds of cleavages emerged-between rich and poor, between city dwellers and farmers, and, once Irish and German immigrants started pouring into the region, between native Protestants and newcomer Catholics. Still, echoes of the clash between Yankees and Butternuts persisted. During the Civil War, the southern counties of Ohio, Indiana, and Illinois, where southerners had first settled, harbored sympathizers with the South and served as a key area for Confederate military infiltration into the North. Decades later these same counties became a stronghold of the Ku Klux Klan. The Old Northwest may have become firmly anchored economically to the Northeast, but vestiges of its early dual personality persisted.

### Judicial Dikes Against Democratic Excesses

Another sheaf of Marshall's decisions bolstered judicial barriers against democratic or demagogic attacks on property rights.

The notorious case of *Fletcher v. Peck* (1810) arose when a Georgia legislature, swayed by bribery, granted 35 million acres in the Yazoo River country (Mississippi) to private speculators. The next legislature, yielding to an angry public outcry, canceled the crooked transaction. But the Supreme Court, with Marshall presiding, decreed that the legislative grant was a contract (even though fraudulently secured) and that the Constitution forbids state laws "impairing" contracts (Art. I, Sec. X, para. 1). The decision was perhaps most noteworthy as further protecting property rights against popular pressures. It was also one of the earliest clear assertions of the right of the Supreme Court to invalidate state laws conflicting with the federal Constitution.

A similar principle was upheld in the case of *Dartmouth College* v. *Woodward* (1819), perhaps the best remembered of Marshall's decisions. The college had been granted a charter by King George III in 1769, but the democratic New Hampshire state legislature had seen fit to change it. Dartmouth appealed the case, employing as counsel its most distinguished alumnus, Daniel Webster ('01). The "Godlike Daniel" reportedly pulled out all the stops of his tear-inducing eloquence when he declaimed, "It is, sir, as I have said, a small college. And yet there are those who love it."

Marshall needed no dramatics in the *Dart-mouth* case. He put the states firmly in their place when he ruled that the original charter must stand. It was a contract—and the Constitution protected contracts against state encroachments. The *Dart-mouth* decision had the fortunate effect of safe-guarding business enterprise from domination by the states' governments. But it had the unfortunate effect of creating a precedent that enabled chartered corporations, in later years, to escape the handcuffs of needed public control.

If John Marshall was a Molding Father of the Constitution, Daniel Webster was an Expounding Father. Time and again he left his seat in the Senate, stepped downstairs to the Supreme Court chamber (then located in the Capitol building), and there expounded his Federalistic and nationalistic philosophy before the supreme bench. The eminent chief justice, so Webster reported, approvingly drank in the familiar arguments as a baby sucks in its mother's milk. The two men dovetailed strikingly with each other. Webster's classic speeches in the Senate, challenging states' rights and nullification, were largely repetitious of the arguments that he had earlier presented before a sympathetic Supreme Court.

When Supreme Court chief justice John Marshall died, a New York newspaper rejoiced:

"The chief place in the supreme tribunal of the Union will no longer be filled by a man whose political doctrines led him always . . . to strengthen government at the expense of the people." Marshall's decisions are felt even today. In this sense his nationalism was the most tenaciously enduring of the era. He buttressed the federal Union and helped to create a stable, nationally uniform environment for business. At the same time, Marshall checked the excesses of popularly elected state legislatures. In an age when white manhood suffrage was flowering and America was veering toward stronger popular control, Marshall almost singlehandedly shaped the Constitution along conservative, centralizing lines that ran somewhat counter to the dominant spirit of the new country. Through him the conservative Hamiltonians partly triumphed from the tomb.

### **Sharing Oregon and Acquiring Florida**

The robust nationalism of the years after the War of 1812 was likewise reflected in the shaping of foreign policy. To this end, the nationalistic President Monroe teamed with his nationalistic secretary of state, John Quincy Adams, the cold and scholarly son of the frosty and bookish ex-president. The younger Adams, a statesman of the first rank, happily rose above the ingrown Federalist sectionalism of his native New England and proved to be one of the great secretaries of state.

To its credit, the Monroe administration negotiated the much-underrated Treaty of 1818 with Britain. This pact permitted Americans to share the coveted Newfoundland fisheries with their Canadian cousins. This multisided agreement also fixed the vague northern limits of Louisiana along the forty-ninth parallel from the Lake of the Woods (Minnesota) to the Rocky Mountains (see the map below). The treaty further provided for a ten-year joint occupation of the untamed Oregon Country, without a surrender of the rights or claims of either America or Britain.

To the south lay semitropical Spanish Florida, which many Americans believed geography and providence had destined to become part of the United States. Americans already claimed West Florida, where uninvited American settlers had torn down the hated Spanish flag in 1810. Congress ratified this grab in 1812, and during the War of 1812 against Spain's ally, Britain, a small American army seized the Mobile region. But the bulk of Florida remained, tauntingly, under Spanish rule.

When an epidemic of revolutions broke out in South America, notably in Argentina (1816), Venezuela (1817), and Chile (1818), Spain was forced to denude Florida of troops to fight the rebels. General Andrew Jackson, idol of the West and scourge of the Indians, saw opportunity in the undefended swamplands. On the pretext that hostile Seminole Indians and fugitive slaves were using Florida as a refuge, Jackson secured a commission to enter Spanish territory, punish the Indians, and recapture the runaways. But he was to respect all posts under the Spanish flag.

Early in 1818 Jackson swept across the Florida border with all the fury of an avenging angel. He hanged two Indian chiefs without ceremony and,



U.S.-British Boundary Settlement, 1818 Note that the United States gained considerable territory by securing a treaty boundary rather than the natural boundary of the Missouri River watershed. The line of 49° was extended westward to the Pacific Ocean under the Treaty of 1846 with Britain (see p. 380).



The Southeast, 1810-1819

hitherto vague western boundary of Louisiana was made to run zigzag along the Rockies to the fortysecond parallel and then to turn due west to the Pacific, dividing Oregon from Spanish holdings.

### The Menace of Monarchy in America

after hasty military trials, executed two British subjects for assisting the Indians. He also seized the two most important Spanish posts in the area, St. Marks and then Pensacola, where he deposed the Spanish governor, who was lucky enough to escape Jackson's jerking noose.

Jackson had clearly exceeded his instructions from Washington. Alarmed, President Monroe consulted his cabinet. Its members were for disavowing or disciplining the overzealous Jackson—all except the lone wolf John Quincy Adams, who refused to howl with the pack. An ardent patriot and nationalist, the flinty New Englander took the offensive and demanded huge concessions from Spain.

In the mislabeled Florida Purchase Treaty of 1819, Spain ceded Florida, as well as shadowy Spanish claims to Oregon, in exchange for America's abandonment of equally murky claims to Texas, soon to become part of independent Mexico. The After the Napoleonic nightmare, the rethroned autocrats of Europe banded together in a kind of monarchical protective association. Determined to restore the good old days, they undertook to stamp out the democratic tendencies that had sprouted from soil they considered richly manured by the ideals of the French Revolution. The world must be made safe *from* democracy.

The crowned despots acted promptly. With complete ruthlessness they smothered the embers of rebellion in Italy (1821) and in Spain (1823). According to the European rumor factory, they were also gazing across the Atlantic. Russia, Austria, Prussia, and France, acting in partnership, would presumably send powerful fleets and armies to the revolted colonies of Spanish America and there restore the autocratic Spanish king to his ancestral domains.

Many Americans were alarmed. Sympathetic to democratic revolutions everywhere, they had

cheered when the Latin American republics rose from the ruins of monarchy. Americans feared that if the European powers intervened in the New World, the cause of republicanism would suffer irreparable harm. The physical security of the United States—the mother lode of democracy would be endangered by the proximity of powerful and unfriendly forces.

The southward push of the Russian bear, from the chill region now known as Alaska, had already publicized the menace of monarchy to North America. In 1821 the tsar of Russia issued a decree extending Russian jurisdiction over one hundred miles of the open sea down to the line of 51°, an area that embraced most of the coast of presentday British Columbia. The energetic Russians had already established trading posts almost as far south as the entrance to San Francisco Bay, and the fear prevailed in the United States that they were planning to cut the Republic off from California, its prospective window on the Pacific.

Great Britain, still Mistress of the Seas, was now beginning to play a lone-hand role on the complicated international stage. In particular, it recoiled from joining hands with the continental European powers in crushing the newly won liberties of the Spanish-Americans. These revolutionists had thrown open their monopoly-bound ports to outside trade, and British shippers, as well as Americans, had found the profits sweet.

Accordingly, in August 1823, George Canning, the haughty British foreign secretary, approached the American minister in London with a startling proposition. Would not the United States combine with Britain in a joint declaration renouncing any interest in acquiring Latin American territory, and specifically warning the European despots to keep their harsh hands off the Latin American republics? The American minister, lacking instructions, referred this fateful scheme to his superiors in Washington.

### **Monroe and His Doctrine**

The tenacious nationalist, Secretary Adams, was hardheaded enough to be wary of Britons bearing gifts. Why should the lordly British, with the mightiest navy afloat, need America as an ally—an America that had neither naval nor military strength? Such a union, argued Adams, was undignified—like a tiny American "cockboat" sailing "in the wake of the British man-of-war."

Adams, ever alert, thought that he detected the joker in the Canning proposal. The British feared that the aggressive Yankees would one day seize Spanish territory in the Americas—perhaps Cuba which would jeopardize Britain's possessions in the Caribbean. If Canning could seduce the United States into joining with him in support of the territorial integrity of the New World, America's own hands would be morally tied.

A self-denying alliance with Britain would not only hamper American expansion, concluded Adams, but it was unnecessary. He suspected—correctly—that the European powers had not hatched any definite plans for invading the Americas. In any event the British navy would prevent the approach of hostile fleets because the South American markets had to be kept open at all costs for British merchants. It was presumably safe for Uncle Sam, behind the protective wooden petticoats of the British navy, to blow a defiant, nationalistic blast at all of Europe. The distresses of the Old World set the stage once again for an American diplomatic coup.

The Monroe Doctrine was born late in 1823, when the nationalistic Adams won the nationalistic Monroe over to his way of thinking. The president, in his regular annual message to Congress on December 2, 1823, incorporated a stern warning to the European powers. Its two basic features were (1) noncolonization and (2) nonintervention.

Monroe first directed his verbal volley primarily at the lumbering Russian bear in the Northwest. He proclaimed, in effect, that the era of colonization in the Americas had ended and that henceforth the hunting season was permanently closed. What the great powers had they might keep, but neither they nor any other Old World governments could seize or otherwise acquire more.

At the same time, Monroe trumpeted a warning against foreign intervention. He was clearly concerned with regions to the south, where fears were felt for the fledgling Spanish-American republics. Monroe bluntly directed the crowned heads of Europe to keep their hated monarchical systems out of this hemisphere. For its part the United States would not intervene in the war that the Greeks were then fighting against the Turks for their independence.



#### The West and Northwest, 1819–1824 The British Hudson's Bay Company moved to secure its claim to the Oregon Country in 1824, when it sent a heavily armed expedition led by Peter Skene Ogden into the Snake River country. In May 1825 Ogden's party descended the Bear River "and found it discharged into a large Lake of 100 miles in length"-one of the first documented sightings by white explorers of Great Salt Lake. (The mountain man Jim Bridger is usually credited with being the first white man to see the lake.)

#### **Monroe's Doctrine Appraised**

The ermined monarchs of Europe were angered at Monroe's doctrine. Having resented the incendiary American experiment from the beginning, they were now deeply offended by Monroe's high-flown pronouncement—all the more so because of the gulf between America's loud pretensions and its soft military strength. But though offended by the upstart Yankees, the European powers found their hands tied, and their frustration increased their annoyance. Even if they had worked out plans for invading the Americas, they would have been helpless before the booming broadsides of the British navy.

Monroe's solemn warning, when issued, made little splash in the newborn republics to the south. Anyone could see that Uncle Sam was only secondarily concerned about his neighbors, because he was primarily concerned about defending himself against future invasion. Only a relatively few educated Latin Americans knew of the message, and they generally recognized that the British navy—not the paper pronouncement of James Monroe—stood between them and a hostile Europe. In truth, Monroe's message did not have much contemporary significance. Americans applauded it and then forgot it. Not until 1845 did President Polk revive it, and not until midcentury did it become an important national dogma.

Even before Monroe's stiff message, the tsar had decided to retreat. This he formally did in the Russo-American Treaty of 1824, which fixed his southernmost limits at the line of 54° 40'—the present southern tip of the Alaska panhandle.

The Monroe Doctrine might more accurately have been called the Self-Defense Doctrine. President Monroe was concerned basically with the security of his own country—not of Latin America. The United States has never willingly permitted a powerful foreign nation to secure a foothold near its strategic Caribbean vitals. Yet in the absence of the British navy or other allies, the strength of the Monroe Doctrine has never been greater than America's power to eject the trespasser. The doctrine, as often noted, was just as big as the nation's armed forces and no bigger.

The Monroe Doctrine has had a long career of ups and downs. It was never law—domestic or international. It was not, technically speaking, a pledge or an agreement. It was merely a simple, personalized statement of the policy of President Monroe. What one president says, another may unsay. And Monroe's successors have ignored, revived, distorted, or expanded the original version, chiefly by adding interpretations. Like ivy on a tree, it has grown with America's growth.

But the Monroe Doctrine in 1823 was largely an expression of the post-1812 nationalism energizing the United States. Although directed at a specific

menace in 1823, and hence a kind of period piece, the doctrine proved to be the most famous of all the long-lived offspring of that nationalism. While giving voice to a spirit of patriotism, it simultaneously deepened the illusion of isolationism. Many Americans falsely concluded, then and later, that the Republic was in fact insulated from European dangers simply because it wanted to be and because, in a nationalistic outburst, Monroe had publicly warned the Old World powers to stay away.

### Chronology

- **1810** *Fletcher* v. *Peck* ruling asserts right of the Supreme Court to invalidate state laws deemed unconstitutional
- 1812 United States declares war on Britain Madison reelected president
- 1812-
- **1813** American invasions of Canada fail
- **1813** Battle of the Thames Battle of Lake Erie
- 1814 Battle of Plattsburgh British burn Washington Battle of Horseshoe Bend Treaty of Ghent signed
- 1814-
- 1815 Hartford Convention
- 1815 Battle of New Orleans
- 1816 Second Bank of the United States founded Protectionist Tariff of 1816 Monroe elected president

- 1817 Madison vetoes Calhoun's Bonus Bill Rush-Bagot agreement limits naval armament on Great Lakes
- **1818** Treaty of 1818 with Britain Jackson invades Florida
- **1819** Panic of 1819 Spain cedes Florida to United States *McCulloch* v. *Maryland* case *Dartmouth College* v. *Woodward* case
- 1820 Missouri Compromise Missouri and Maine admitted to Union Land Act of 1820 Monroe reelected
- 1821 Cohens v. Virginia case
- 1823 Secretary Adams proposes Monroe Doctrine
- **1824** Russo-American Treaty of 1824 *Gibbons* v. *Ogden* case
- 1825 Erie Canal completed

For further reading, see page A8 of the Appendix. For web resources, go to http://college.hmco.com.